



**North Yorkshire
County Council**

Agenda

**Meeting: Young People's Overview & Scrutiny
Committee**

**Venue: The Grand, County Hall,
Northallerton DL7 8AD
(see location plan overleaf)**

Date: Friday, 8 September 2017 at 10.30am

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Business

1. **Minutes of the meeting held on 21 July 2017.**

(Pages 5 to 7)

2. **Declarations of Interest**

4. **Public Questions or Statements.**

Members of the public may ask questions or make statements at this meeting if they have given notice Ray Busby of Policy & Partnerships (*contact details below*) no later than midday on Tuesday 12 September 2017, three working days before the day of the meeting. Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);
- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.

Enquiries relating to this agenda please contact Ray Busby **Tel: 01609 532655**
Fax: 01609 780447 or email ray.busby@northyorks.gov.uk
Website: www.northyorks.gov.uk

Suggested timings

5. **Safeguarding: How we keep Children and Young People Safe in North Yorkshire:**
- a) **Introduction to Session** - Report of the Scrutiny Team Leader
(Pages 8 to 10)
 - b) **North Yorkshire Safeguarding Children Board** - Presentation by Nick Frost, Independent Chair *10.30am -11.15am*
 - c) **NYCC perspective** – Judith Hay (Assistant Director (CYPS)) Briefing Report to follow *11.15am -11.45am*
6. **Alcohol Strategy Update** – Report of the Director of Public Health *11.45am -12.15pm*
(Pages 11 to 24)
7. **Work Programme** – Report of the Scrutiny Team Leader. *12.15pm-12.30pm*
(Pages 25 to 28)
7. **Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

Barry Khan
Assistant Chief Executive (Legal and Democratic Services)

County Hall
Northallerton

31 August 2017

NOTES:

Emergency Procedures for Meetings

Fire

The fire evacuation alarm is a continuous Klaxon. On hearing this you should leave the building by the nearest safe fire exit. From the **Grand Meeting Room** this is the main entrance stairway. If the main stairway is unsafe use either of the staircases at the end of the corridor. Once outside the building please proceed to the fire assembly point outside the main entrance

Persons should not re-enter the building until authorised to do so by the Fire and Rescue Service or the Emergency Co-ordinator.

An intermittent alarm indicates an emergency in nearby building. It is not necessary to evacuate the building but you should be ready for instructions from the Fire Warden.

Accident or Illness

First Aid treatment can be obtained by telephoning Extension 7575.

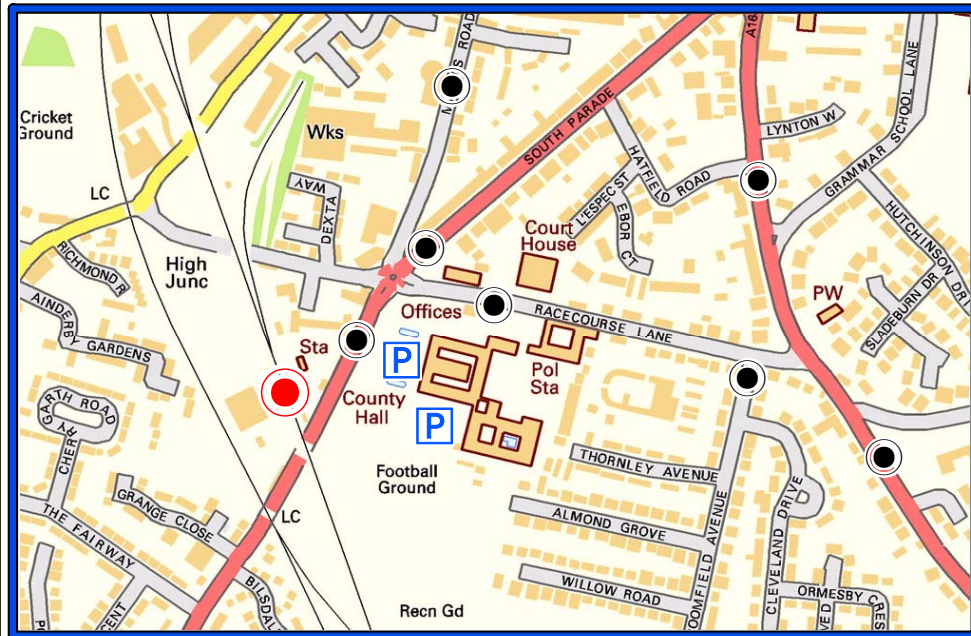
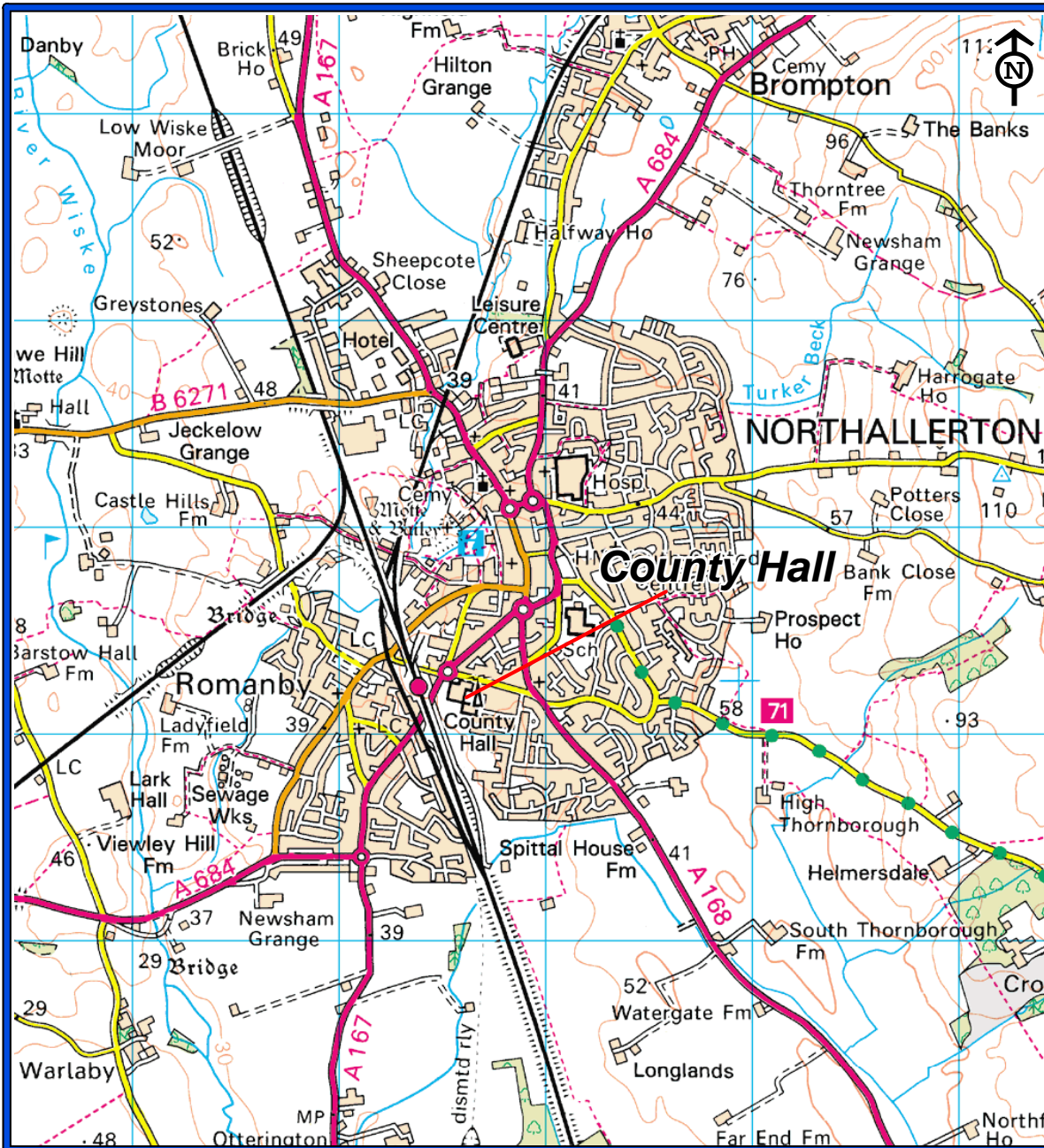
Young People Overview and Scrutiny Committee

1. Membership

County Councillors (13)					
	<i>Councillors Name</i>	<i>Chairman/Vice Chairman</i>	<i>Political Group</i>	<i>Electoral Division</i>	
1	ARNOLD, Val		Conservative	Kirkbymoorside	
2	BURR, Lindsey MBE		NY Independents	Malton	
3	DUCKETT, Stephanie		Labour	Selby Barlby	
4	DUNCAN, Keane		Conservative	Norton	
5	HOBSON, Mel		Conservative	Sherburn in Elmet	
6	JEFFERSON, Janet	Chairman	NY Independents	Castle	
7	LUNN, Cliff		Conservative	Selby Brayton	
8	MARTIN, Stuart MBE		Conservative	Ripon South	
9	METCALFE, Zoe		Conservative	Knaresborough	
10	PLANT, Joe		Conservative	Whitby Streonshalh	
11	QUINN, Gill	Vice-Chairman	Conservative	Mid-Craven	
12	THOMPSON, Angus		Conservative	Richmond North	
13	WILKINSON, Annabel		Conservative	Swale	
Members other than County Councillors – () Voting					
	<i>Name of Member</i>	<i>Representation</i>			
1	VACANCY	Church of England			
2	VACANCY	Non-Conformist Church			
3	CRABTREE, Pam	Roman Catholic Church			
4	CAVELL-TAYLOR, Dr Tom	Parent Governor			
5		Parent Governor			
6					
Non Voting					
1	BIRCUMSHAW, Paul	Secondary Teacher Representative			
2	ALDER, Louise	Primary Teacher Representative			
3	SHARP, David	Voluntary Sector			
4	WATSON, David.	Voluntary Sector			
Total Membership – ()			Quorum – (4)		
Con	Lib Dem	NY Ind	Labour	Ind	Total
10	0	2	1	0	13

2. Substitute Members

Conservative		Liberal Democrat	
	<i>Councillors Names</i>		<i>Councillors Names</i>
1		1	
2		2	
3		3	
4		4	
5		5	
NY Independents		Labour	
	<i>Councillors Names</i>		<i>Councillors Names</i>
1		1	RANDERSON, Tony
2		2	
3		3	
4		4	
5		5	



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County Hall

Northallerton
North Yorkshire
DL7 8AD

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North
Yorkshire County Council

North Yorkshire County Council

Young People Overview and Scrutiny Committee

Minutes of the meeting held on 21 July 2017 at 11am at County Hall, Northallerton.

Present: County Councillor Janet Jefferson in the Chair.

Councillors: Val Arnold, Lindsay Burr MBE, Stephanie Duckett, Keane Duncan, Mel Hobson, Cliff Lunn, Zoe Metcalfe, Joe Plant, Gill Quinn, Angus Thompson and Annabel Wilkinson.

Co-opted Members: Paul Bircumshaw.

In attendance: Executive Member: County Councillor Janet Sanderson

Officers: Ray Busby (Corporate Development Officer (Central Services)). Pete Dwyer (Corporate Director of CYPS), Jane le Sage (Assistant Director Inclusion, Inclusion (CYPS)), Cerys Townend (Lead advisor for social emotional mental health, Inclusion (CYPS)), Claire Tiffany (Education Development Adviser – Behaviour & Attendance)

Apologies for absence were received from: Louise Alder, Pam Crabtree, Dr Tom Cavell-Taylor and Cllr Stuart Martin MBE

Copies of all documents considered are in the Minute Book

111. Minutes

Resolved –

That the Minutes of the meeting held on 24 March 2017 having been printed and circulated be taken as read and be confirmed and signed by the Chairman as a correct record.

112. Any Declarations of Interest

There were no declarations of interest to note.

113. Public Questions

The Committee was advised that no notice had been received of any public questions or statements to be made at the meeting.

114. Exclusions of Pupils from Schools

Prior to the formal meeting members held group sessions with a number of young people who had been excluded and the PRU staff accompanying them.

These sessions covered what those pupils had been excluded for; their reaction to the exclusion; the impact on their family; how and what had changed for them; and how things might be different.

Members were impressed at the way pupils had responded to their experiences and with the support they had received from the staff concerned.

Considered –

- a) Report of the Scrutiny Team leader to providing Members with an introduction to the topic of Exclusions of Pupils in North Yorkshire.
- b) A presentation relating to pupil views/parent views and school views of exclusion, LA provision and future plans.

The presentation covered the statutory basis to exclusions and the options that were available to schools, and what could be made different in schools to stop exclusions or to make things better for pupils who might be at risk of exclusion.

The rise in the number of fixed term exclusions in the county was a worrying development - as the NYCC Executive had identified – albeit the increase locally very much reflected a national trend.

Members were struck by the high percentage of pupils excluded for persistent, disruptive behaviour in 2016/17. In this context, members remarked upon the significance of the following evidence:

- There is one primary school (in the west of the county) that is issuing fixed term exclusions at a far higher rate than any other for a higher proportion of pupils
- 62% of all fixed-term exclusions and 52% of all children fixed-term excluded are from 15 schools
- Of the highest excluding secondary schools 5 are Requires Improvement and 3 are Academies

Members liked:

- Compass wellbeing Service as an Innovative project strengthening the mental health and wellbeing of children and young people across NYCC.
- The Thrive approach, which helps manage the emotional development of children, especially vulnerable children with disruptive and troubling behaviour, and that it helps to re-engage them with life and learning. The early results from these interventions were indeed promising.

The committee thanked the young people and support staff for their honest and clear account of their experiences.

After discussion, Members reached the following main conclusions:

1. Members agreed that the directorate had demonstrated that the issues raised - for example in the initial engagement session, from parent voice and from the directorates own engagement with young people - were recognised and were being used effectively to improve pupils lives and direct service change and improvement
2. Exclusions is clearly a national, regional and local issue - highlighted by the figures shown in the performance monitoring report to Executive and by the information presented to the meeting. The directorate was right to afford the issue a high priority.
3. From the information presented to it regarding the action being taken, the committee believes the directorate clearly understands the prevalence of exclusions in the county, and some areas in particular, and that priority action is needed

4. It was appropriate, and reassuring for members, that the reasons for exclusions, and their rise in number, was being properly unpicked and analysed.
5. The evidence showed that the most important factors were being addressed with the right level of resources, and in a way that will make a very real difference to people's lives.
6. The current and proposed range of service delivery of improvements had been well thought through; it was especially reassuring that the issue of exclusions was being tackled on all fronts

Resolved –

- a) Taking all the above into account, and recognising that work undertaken is something of a pilot, the committee decided there was no need for more detailed group work whilst the directorate has set a clear agenda of improvement. But the committee looks forward to receiving an update on progress and developments at a future meeting.
- b) In the meantime, the group spokespersons would be kept updated at their mid-cycle briefings so that they could maintain a weather-eye on developments, and take a view whether the matter needed to be referred to committee at any time soon.
- c) The Portfolio Holder be advised of the committee's findings and conclusions, and the Chair report the committee's deliberations in her regular statement to Council

115. Work Programme

Considered -

The report of the Scrutiny Team Leader inviting comments from Members on the content of the Committee's Programme of Work scheduled for future meetings.

Ray Busby reported that Mr Jeremy Noot had submitted his resignation as Co-opted member-Governing Body representative. The process of finding his replacement would be started. Ray added that the election process for appointing the two voluntary sector representatives for the new county council term would be completed in time for the September meeting. Community First were carrying out the arrangements.

Resolved -

- d) That the content of the Work Programme report and the Work Programme schedule are noted.
- e) This safeguarding item be broadened out using the NY Safeguarding Children Board Annual Report as the centrepiece for a wider dialogue about partnership commitment and activity, and more generally about how we keep North Yorkshire's children safe.
- f) That the proposal that Nick Frost, Chair of the Safeguarding Children Board, attend the meeting on the 8 September 2017 to present the Board's Annual Report be agreed

The meeting concluded at 12.30pm

RB

NORTH YORKSHIRE COUNTY COUNCIL

Young Peoples Overview and Scrutiny Committee

8 September 2017

SAFEGUARDING

1.0 Purpose of Report

- 1.1 The purpose of this report is to provide Members with an introduction to the how it might approach the topic of Safeguarding Children and Young People in North Yorkshire.
- 1.2 The Committee wanted to address the question “How do we keep children and young people in North Yorkshire Safe?”

2.0 Background

- 2.1 The welfare of all children and young people in the local community must be a top priority for any local authority. Safeguarding ensures that children are kept as safe as possible by identifying their needs, views and any risks they face. Services, information and support can then be provided as required. Where children are likely to suffer harm, local authorities have clear duties to intervene through child protection processes.
- 2.2 Over the last five years overview and scrutiny committees have become increasingly aware of the need to consider the effectiveness of local safeguarding arrangements. This was highlighted by Professor Jay’s 2014 Independent Inquiry into Child Sexual Exploitation in Rotherham and the response by the Communities and Local Government Select Committee. These reports describe the essential role of overview and scrutiny in the safeguarding process. It uses the tragic example of the sexual exploitation of girls and boys in Rotherham to demonstrate the serious consequences of any failures of independent internal scrutiny and challenge.

3.0 Objective

- 3.1 The objective of this piece of scrutiny work is to use the Annual Report as the centrepiece for a wider dialogue about safeguarding, taking in partnership commitment/activity in order to address the question "How do we keep children and young people in North Yorkshire safe"
- 3.2 Members are looking to gain:
- An underpinning knowledge of the principles and practice of safeguarding and child protection.

- An understanding how local safeguarding arrangements are managed and structured.

4.0 Methodology

4.1 The approach members agreed to take was:

- A committee meeting of one session during which the committee will receive evidence and advice from Chairman of the Safeguarding Board, CYPS Leadership and any other relevant witnesses.
- As far as possible this will be an interactive, informal session with built in time for dialogue guided by question and answers
- The committee will have the option of making some initial conclusions and recommendations.
- If the committee is so minded, these initial conclusions will be brought together by a smaller group of members in a report or briefing for submission, via the committee meeting, to the Portfolio Holder and/or Executive

5.0 Outline of Session 8 September 2017. County Hall, Northallerton

Time	Main theme	Lead
10.30am	Safeguarding Board How well do local safeguarding arrangements work to protect children?	Nick Frost and Judith Hay
	Child Protection- How well do local services protect children at risk of significant harm?	

6.0 Main Line of enquiry:

6.1 Local Safeguarding Arrangements - How well do local safeguarding arrangements work to protect children?

- How are those in leadership roles held to account by the wider system?
- How effective are local safeguarding arrangements in identifying and meeting the needs of the most vulnerable children?
- To what extent are local agencies and organisations working together effectively?
- What level of internal challenge is there in local safeguarding arrangements?
- How are lessons and learning implemented to improve the system?

7.0 Supporting Line of Enquiry

7.1 Child Protection- How well do local services protect children at risk of significant harm?

- How effective are child protection assessments and plans?

- How aware are services of the full range of potential risks that children face both at home and in the local community?
- What are the outcomes for children who experience abuse or neglect?
- What lessons and learning have been identified by Serious Case Reviews and other forms of monitoring? How have they been implemented?
- How well do multi-agency partners work together to protect children?

8.0 Other, connected aspects

8.1 Children in Need - How well do local agencies identify and support children in need?

- Who are the most vulnerable children in the local area? What are their needs and how are they met?
- How effective are services in ensuring local children and their families receive early help to reduce the need for child protection interventions?
- Do frontline social workers and other practitioners have the skills and resources to offer effective early help?

<h2>9.0 Recommendation</h2>

<h3>9.1 The committee assess the information given in response to the proposed line of enquiry</h3>
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DANIEL HARRY
 SCRUTINY TEAM LEADER
 County Hall,
 Northallerton

Author and Presenter of Report: Ray Busby
 Contact Details: Tel: 01609 532655
 E-mail: ray.busby@northyorks.gov.uk

31 August 2017

Background Documents Nil

NORTH YORKSHIRE COUNTY COUNCIL**Young Peoples Overview and Scrutiny Committee****8 September 2017****North Yorkshire Joint Alcohol Strategy Annual report****1.0 Purpose of Report**

- 1.1 This report asks the Committee to note the information in the report and the Alcohol Strategy Annual Report 2016

2.0 Introduction

- 2.1 The current report is the second annual report of the North Yorkshire Joint Alcohol Strategy 2014–2019. The report describes the three priority areas underpinning the alcohol strategy. It includes the main developments against these outcome areas, and the impact of increased investment in the alcohol strategy including new investment in Identification and Brief Advice (IBA) to assess changes in people's behaviours and contribute to reducing alcohol-related harms.

3.0 Background

- 3.1 In January 2015 North Yorkshire County Council (NYCC) published a joint alcohol strategy. The strategy aimed to galvanise partners to collectively reduce the harms from alcohol.
- 3.2 The strategy identified three outcome areas; establish responsible and sensible drinking as the norm; identify and support those who need help into treatment through recovery and to reduce alcohol related crime and disorder.
- 3.3 The alcohol strategy intended to continue to build on the on-going work across North Yorkshire (NY) informed by the latest data and using the best evidence of what works and what is available.
- 3.4 The annual report draws together key data and evidence and identifies significant developments within each of the three outcome areas. The report aims to evaluate the impact of the alcohol strategy in North Yorkshire and answer; how and to what extent has implementing the strategy and interventions (taken together and/or individually) changed peoples behaviours and contributed to reducing alcohol-related harms?

4.0 Key achievements in 2016:

- Public Health Team commissioned Drug Train to deliver free Identification and Brief Intervention (IBA) training to target professional

(but non-alcohol specialist) groups across North Yorkshire. To date over 900 people have been trained

- Increased provision of IBA in GP settings and pharmacies
- As a response to the change in licensing legislation Public Health has been working with colleagues to influence reviews of districts Statement of Licensing Policy and also developing local profiles which include health and police data to support the licensing process and provide alcohol related data for districts.
- SLA in place with Trading Standards to deliver elements of the action plan
- Refresh of the NYCC HR policy for drugs and alcohol
- Training of C&YP staff to deliver IBA to parents
- North Yorkshire Family Drug and Alcohol Court (FDAC) pilot
- Scoping social marketing campaigns to raise awareness of the harms associated with alcohol

5.0 Resource Implications

5.1 The Public Health Grant has invested £255,000 for 2017/18 towards implementation of the North Yorkshire Alcohol Strategy (This excludes investment into treatment services). The majority of this is for the provision of identification and brief advice (IBA) and the additional investment into Trading Standards support to address issues relating to underage sales of alcohol.

6.0 Measuring success

6.1 Public Health have created an outcomes framework to measure success. The following indicators are used in the framework, a summary of some of the performance indicators are included in the annual report.

- Alcohol related hospital admissions
- Road collisions involving alcohol
- Alcohol related violence
- Alcohol dependency
- Numbers of people in treatment

- Numbers of alcohol IBA interventions

7.0 Recommendations

- 7.1 Note the information in the report and the North Yorkshire Alcohol Strategy annual report.

Claire Robinson Health Improvement Manager
Public Health
HAS County Hall

Report compiled by: Claire Robinson
Email: Claire.robinson@northyorks.gov.uk

31 August 2017

Background Documents Nil

Groups
Support
Binge drinking
Support
Socialise
Accidents
Campaigns
Suicide
Violence
Family
Drink-Drive
Memory loss
Illness
Death
Licensing
Sensible drinking
Cancer

Reduce the harms from alcohol

Alcohol IBA
Hangover

Help

Dependant drinker

North Yorkshire

Horizons

Addiction

Health
Safety

Units

Partners

Abuse

Pre loading

Depression

Dry January

Sickness

Weekend

Hospital

Crime

North Yorkshire

Joint Alcohol Strategy

2014-2019

Annual progress report 2016

Health and Wellbeing Board
North Yorkshire



Introduction

Welcome to the second annual progress report of the North Yorkshire Joint Alcohol Strategy 2014-2019. A multi-agency Drug and Alcohol Partnership Group has been developed and is responsible for ensuring the North Yorkshire Alcohol Strategy Implementation Plan is delivered.

The strategy aims to galvanise partners to collectively reduce the harms from alcohol. It is under-pinned by three priority areas, namely to:

- PRIORITY 1** Establish responsible and sensible drinking as the norm
- PRIORITY 2** Identify and support those who need help into treatment through recovery
- PRIORITY 3** Reduce alcohol-related crime and disorder

This report describes the main developments against the three priority areas, and what the impact of investment in this area has been on reducing alcohol-related harms in the last year.

Contents

1. New Guidance

- Public Health England (PHE) - The Public Health Burden of Alcohol and the Effectiveness and Cost-Effectiveness of Alcohol Control Policies An evidence review
- PHE has worked with the Home Office and Department of Health to develop and pilot an analytical support package (ASP) for alcohol licensing.
- Alcohol Guidelines

2. Performance indicators

3. Why is alcohol still a priority in North Yorkshire?

4. Achievements

- Priority 1
- Priority 2
- Priority 3

5. What next?

New Guidance

Public Health England (PHE) - The Public Health Burden of Alcohol (www.gov.uk/government/publications/the-public-health-burden-of-alcohol-evidence-review) and the Effectiveness and Cost-Effectiveness of Alcohol Control Policies

An evidence review

In December 2016 Public Health England (PHE) published a report that examines the health, social and economic impact of alcohol, and the effectiveness of actions in reducing its harms.

This review provides national and local policy makers with the latest evidence to identify those policies which will best prevent and reduce alcohol-related harm. It details policies that impact directly on the environment in which alcohol is sold and marketed, including its price, availability and advertising, along with policies directed at people most at risk.

The report states that in England, the harm caused by alcohol is determined by levels of consumption at both the individual and population-level. Levels are heavily influenced by:

- **how easy it is to purchase or consume alcohol (availability)**
- **how cheap alcohol is (affordability)**
- **social norms surrounding its consumption (acceptability)**

The North Yorkshire Drug and Alcohol Partnership Group will use this review to influence partners and identify actions to include in the Alcohol Strategy Implementation Plan.

Public Health England has worked with the Home Office and Department of Health to develop and pilot an analytical support package (ASP) for alcohol licensing. <https://www.gov.uk/guidance/alcohol-licensing-a-guide-for-public-health-teams>

The ASP is designed as a 'one-stop shop' resource for any responsible authority, and includes:

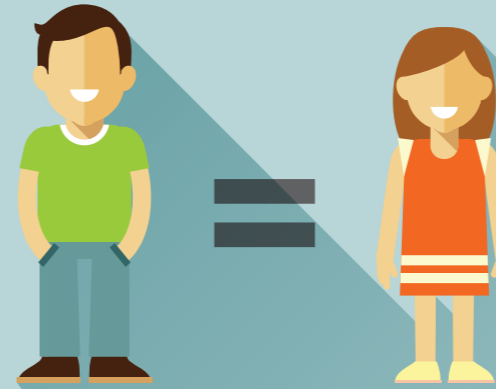
- a data library
- a tool to map health data at a local level
- guidance on how to collate relevant information from primary data via surveys

The ASP is a live online digital platform that PHE will continue to update as and when new information or advice is available. PHE therefore encourage public health teams working on licensing to use the tool to work collaboratively with their partners to maximise their role as a responsible authority. Use of the tool could inform a future public health licensing objective, its wording, and supporting guidance.

Alcohol Guidelines

New guidelines (www.gov.uk/government/consultations/health-risks-from-alcohol-new-guidelines) brought in by the UK Chief Medical Officer last year reflect the latest scientific information relating to the long-term health risks of drinking alcohol, to enable the public to make informed decisions about their own alcohol consumption. The latest guidelines are based on new evidence about the potential harms of alcohol that has emerged since the previous guidelines were published in 1995.

Low risk alcohol guidelines*



Low risk guidelines are the SAME for men and women. BOTH are advised not to regularly drink more than 14 units a week.

This is what 14 units looks like:

6 pints of 4% beer



6 glasses of 13% wine



14 glasses of 40% spirits



If you regularly drink **14 units** per week, it's best to spread your drinking over **3 or more days**.

If you want to cut down the amount you're drinking a good way is to have several **drink-free days** each week.



Note 175ml 13% ABV wine and 4% ABV beer

Reduce the risks from single occasion drinking episodes by:

Limiting the total amount of alcohol in one session

Drinking more slowly, with food and alternating with water



If you're pregnant you shouldn't drink alcohol at all



The risk of developing a range of **health problems increases the more you drink** on a regular basis.



*UK Chief Medical Officers low risk drinking guidelines. August 2016

Performance indicators

In England, alcohol misuse is the biggest risk factor contributing to early mortality, ill-health and disability for those aged 15 to 49 years. Admissions episodes for alcohol-related conditions across all age groups have shown a small increase for both males and females.

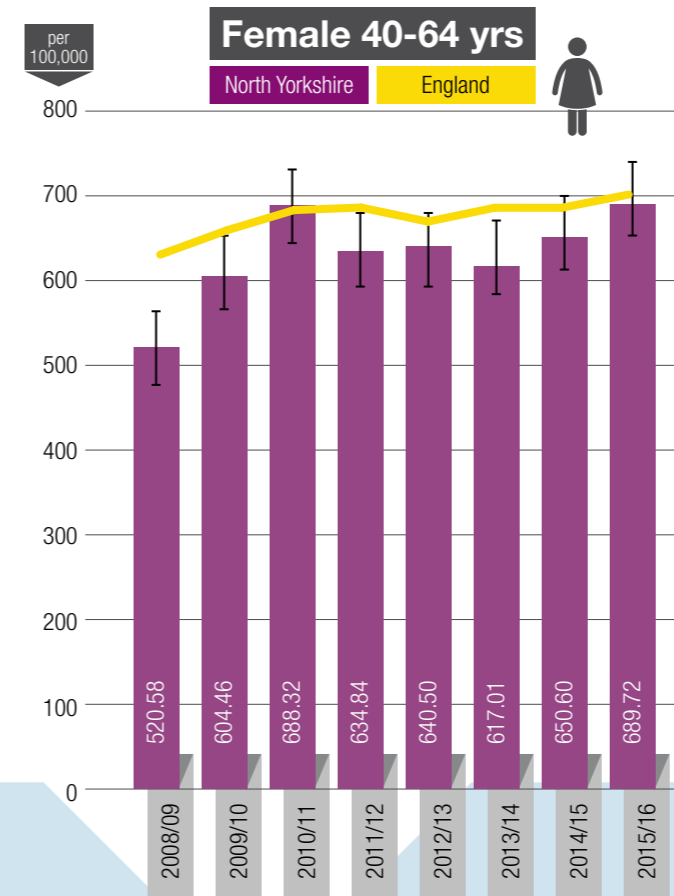
In North Yorkshire alcohol still remains a priority as overall hospital admissions for alcohol related conditions are rising at a faster rate than the national picture. There has been a more marked increase for both males and females from 494 per 100,000 (2008/09) to 631 per

100,000 (2015/16) which makes admissions in North Yorkshire statistically similar to that of the National picture (worsening trend).

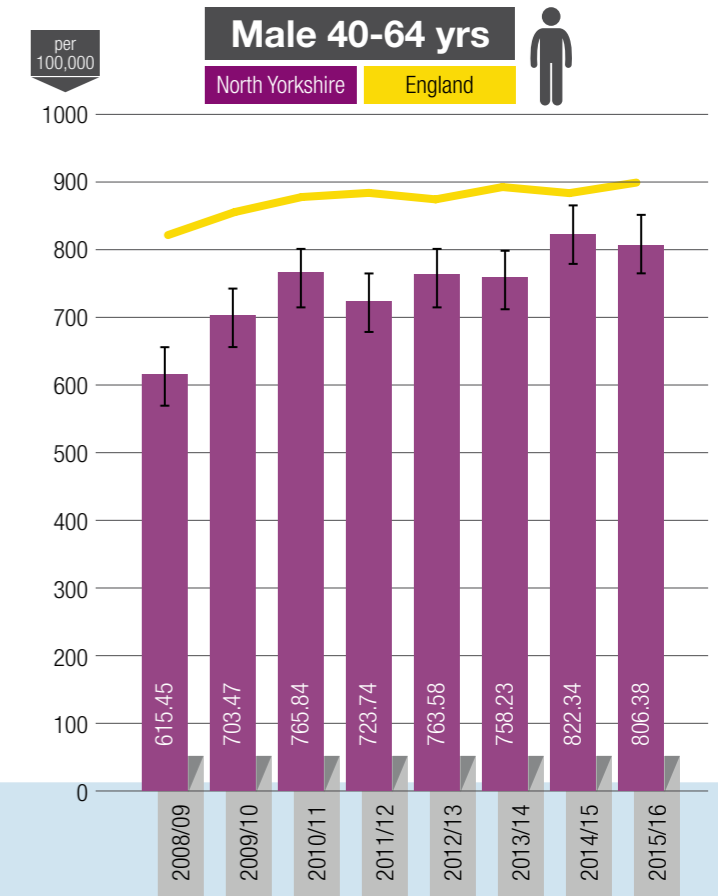
In those aged 40 and under we have seen an increase, meaning North Yorkshire is statistically worse than the national average.

However for those aged 18 and under Hospital admissions have declined making North Yorkshire statistically similar to the national average.

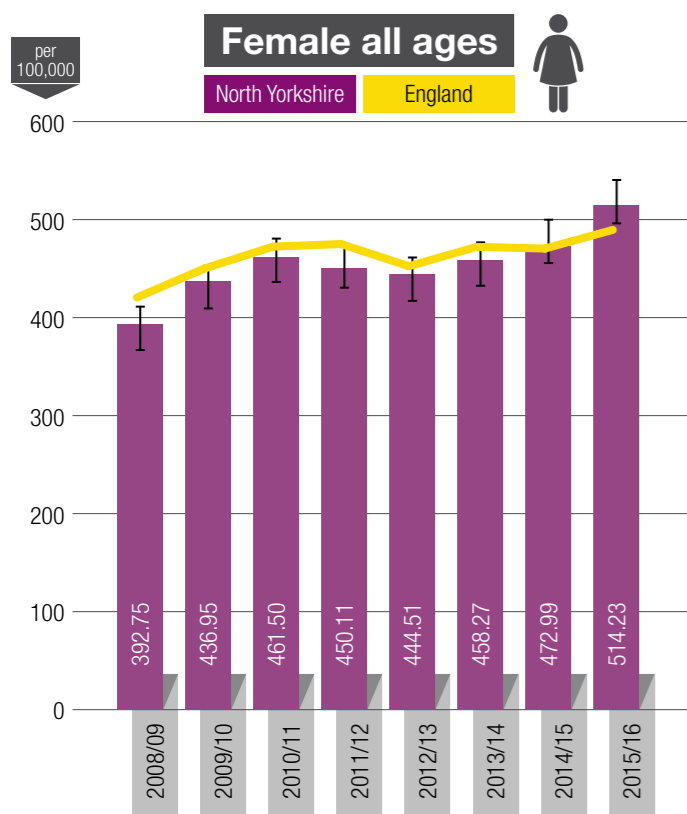
Admission episodes for alcohol-related conditions (Narrow)



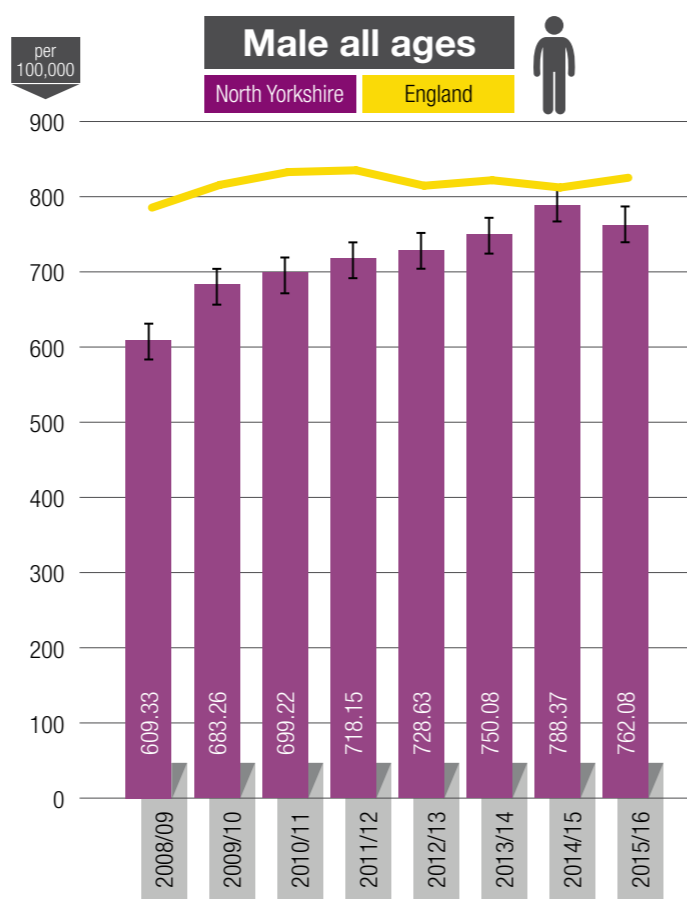
Admission episodes for alcohol-related conditions (Narrow)



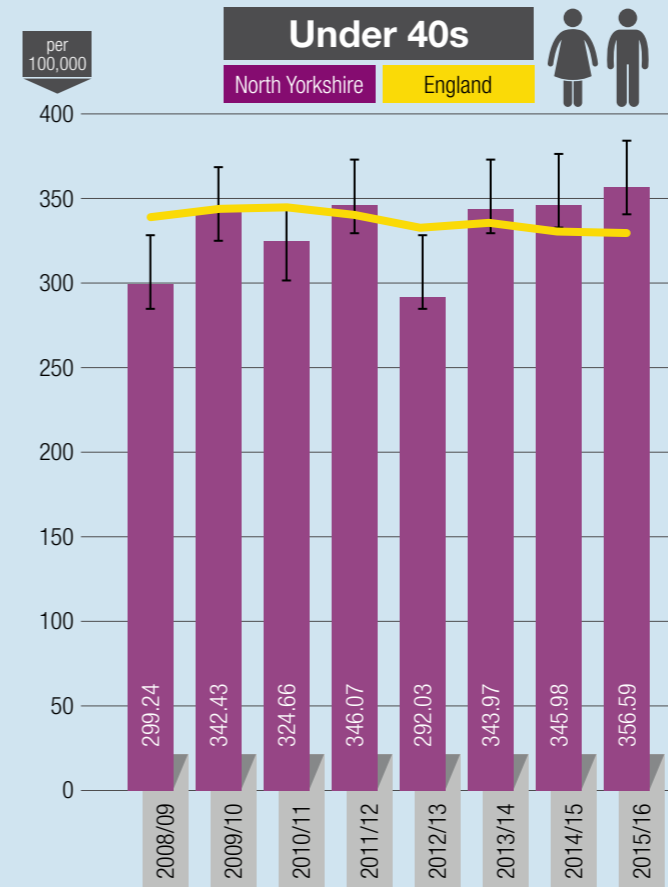
Admission episodes for alcohol-related conditions (Narrow)



Admission episodes for alcohol-related conditions (Narrow)



Admission episodes for alcohol-related conditions - Persons (Narrow)



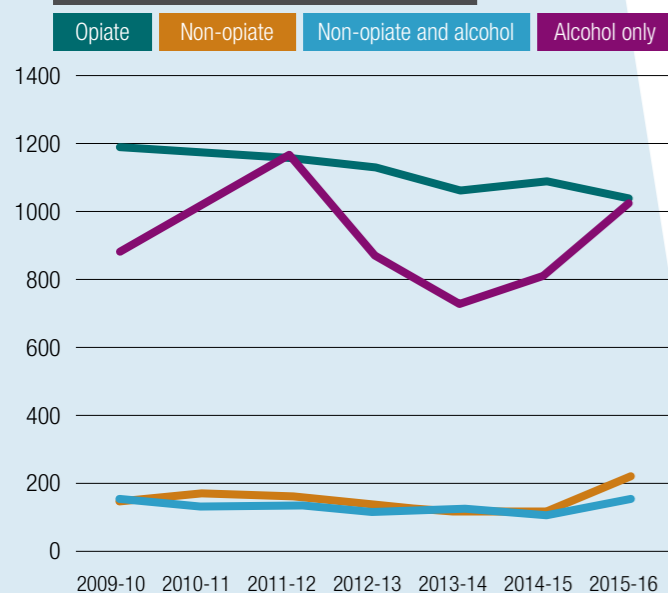
Admission episodes for alcohol-specific conditions - (Narrow)



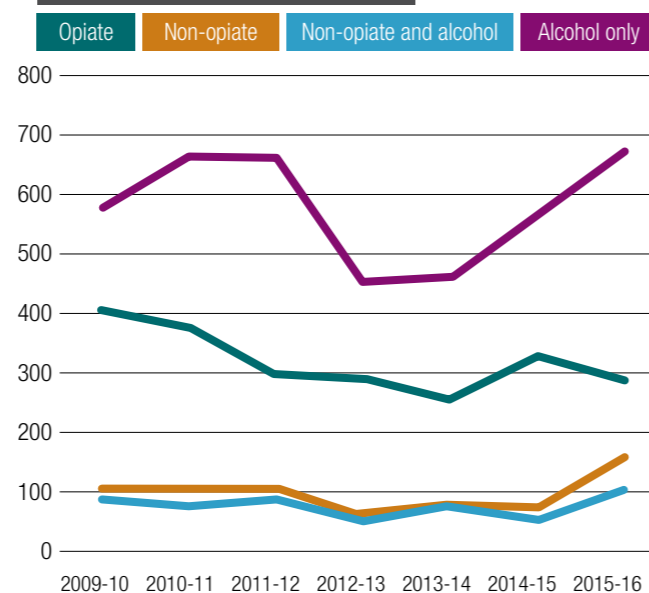
In keeping with our strategic focus, we have improved access to treatment for people with alcohol misuse. There has been an increase in the numbers engaged with treatment (alcohol only) with North Yorkshire having 42% of people in specialist treatment service in this category compared to 29% nationally.

During 2016/17 local data (North Yorkshire Horizons) indicates that 1173 people were seen by Horizons for Alcohol only help, support and treatment. Of these 57% were male and the peak age was 45 to 49 years (18%).


Numbers in treatment



New presentations

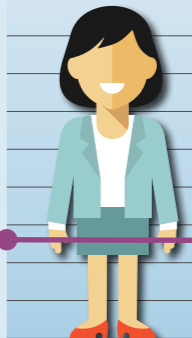


Why is alcohol still a priority in North Yorkshire?




1.0% Adults alcohol dependent*

It is estimated that **5340 people** aged 18 years and over in North Yorkshire are alcohol dependent. This equates to **1.01%** of the over 18 population

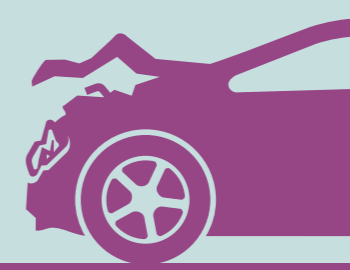


26.9% of adults drinking over 14 units a week


In England 25.7% of adults drink over 14 units of alcohol a week (2011-14). **North Yorkshire** is statistically similar with **26.9% of adults** aged 18 years and over **drinking over 14 units of alcohol a week** (2011-14).



Alcohol consumption is a contributing factor to hospital admissions and deaths from a diverse range of conditions. Nationally alcohol misuse is estimated to **cost the NHS about £3.5 billion** per year and society as a whole **£21 billion** annually.




Alcohol is implicated in 4% of road accidents in North Yorkshire (North Yorkshire Police 2016/17). Although rate of road accidents injury and deaths are decreasing this remains **statistically higher than the national average**



Hospital admissions for females have consistently increased from **393 per 100,000** (2008/09) to **514 per 100,000** (2015/16), placing **North Yorkshire significantly worse than England average for FEMALE admissions.**

Alcohol misuse is still the biggest risk factor attributable to early mortality, ill-health and disability for those aged 15 to 49 years. All ages it is the fifth most important.

Within North Yorkshire **Scarborough** has the highest Alcohol Specific rate (persons) with a rate of **16.8 deaths per 100,000** (2013-15) meaning Scarborough is statistically **significantly worse than** the 11.5 per 100,000 (2013-15) **England rate.**



Scarborough 16.8 deaths per 100,000

*Definition Dependent drinkers are drinking above recommended levels, experiencing an increased drive to use alcohol and feel it is difficult to function without alcohol

Achievements

PRIORITY 1 Establish responsible and sensible drinking as the norm

Case study: Trading Standards

Trading Standards continue to receive funding for their work contributing to the North Yorkshire alcohol and tobacco control strategies.

Priorities:

- To prevent the sale of age restricted products to minors.
- To prevent the sale of illicit and counterfeit alcohol and tobacco.
- To help businesses comply with their legislative and social obligations regarding the sale of alcohol and tobacco.
- To reduce anti-social behaviour caused by the misuse of alcohol and tobacco.
- To address criminal contraventions robustly and proportionately.

In 2016, Trading Standards received **36 reports of underage sales**, i.e. claims of alcohol being sold to those under the age of 18. Trading Standards use child helpers to test the processes and systems which a business has in place to prevent sales of age restricted goods to minors and in response to these complaints,

24 test purchases were attempted with 11 sales occurring, a sale rate of 46%.

Matt O'Neill, Assistant Director of Growth, Planning and Trading Standards said,

“Alcohol and tobacco are age restricted for good reason. Misuse of these products in childhood can lead to dependencies in adult life and local businesses must recognise their significant role in protecting our children’s health by preventing children access to all forms of alcohol and tobacco”.

Trading Standards worked with key businesses to improve their processes and prevent further underage sales and as a consequence of this trader engagement, in 2017, a further 31 test purchases were attempted with only 4 sales occurring. This equates to a sale rate of just 13%, a major reduction in comparison to that of 2016.

It is recognised that many factors affect a retailer’s ability to refuse age restricted sales and as a result Trading Standards work diligently with local partners to tackle problems at a local level. The team have contributed to multi-agency groups in Harrogate addressing

children drinking in the streets and homeless people stealing alcohol from supermarkets. We have worked with Scarborough Borough Council to mitigate the implications of night shift workers excessive morning drinking, contributed to Selby campaigns warning people of the dangers of alcohol misuse and attended several Pubwatch meetings across the County to raise awareness of underage sales and the dangers associated with counterfeit alcohol.

Trading Standards take every opportunity to support businesses on alcohol based issues and continue to be a responsible authority for the purposes of the Licensing Act, working closely with partner agencies to ensure contentious applications are explored. In January 2016 the positive work of the team was recognised by Sergeant Matt France, who complimented the team in terms of their interaction and advisory function regarding the Licensing Act and its practical implications. Sgt France cited 66% of the top 250 key licensed premises throughout North Yorkshire had shown reduced calls for Police service and that a contributory factor in this success was Trading Standards proactive information/educational stance.

Case study: Alcohol IBA

Alcohol Identification and Brief Advice or IBA has been found to be one of the most straightforward and cost-effective approaches to reducing risky but non-dependent drinking at an individual level.

It involves screening, using a validated tool, followed by a short structured conversation aimed at changing drinking behaviours. The conversation (intervention) usually lasts no longer than 5-10 minutes and is aimed at motivating at-risk drinkers to reduce their alcohol use, or to offer referrals to treatment for dependent drinkers.

North Yorkshire County Council (NYCC) have commissioned Drugtrain to deliver free IBA training for front line non-alcohol specialist staff to enable them to offer effective support and advice to patients to raise awareness of the harmful effects of excessive drinking and to recognise sensible limits.

Since 2015 we have trained over 900 front line staff. This includes 45 Pharmacists and 109 GPs who have delivered 206 and 149 Alcohol IBA interventions respectively.

Staff delivering NHS Health Checks looking at a variety of lifestyle issues, including alcohol consumption, are also able to access Alcohol IBA training.

Case Study: Children and Young People's Service measuring the impact

The Growing up in North Yorkshire Survey has shown a decline in the number of secondary school pupils both drinking alcohol and smoking cigarettes.

	2006	2008	2010	2012	2014	2016
 Yr 8 (age 12-13) never drink alcohol	29%	29%	36%	43%	58%	61%
 Yr 8 (age 12-13) never smoked	73%	74%	84%	85%	88%	89%
 Yr 10 (age 14-15) never drink alcohol	12%	14%	16%	20%	28%	30%
 Yr 10 (age 14-15) never smoked	49%	52%	55%	61%	66%	70%

Work that supports this decline in drinking alcohol and smoking includes:

- Promotion, such as the use of evidence based approaches and resources through a health and wellbeing newsletter distributed to all schools.
- Updates to guidance and policy, including the NYCC Personal, Social and Health Education PSHE and Citizenship Guidance for schools and improvements within a cluster of secondary school's substance misuse policies, leading to changes in the curriculum and staff training.
- Innovative approaches to education, such as the extremely positively received touring theatre programme which focused on the risks of drinking alcohol aimed at Year 7 and Year 8.

PRIORITY 2 Identify and support those who need help into treatment through recovery

Case Study: North Yorkshire Horizons

North Yorkshire Horizons is the specialist adult drug and alcohol service for North Yorkshire.

It delivers services from five hubs, community venues and GP practices including:

- access to independent mutual aid groups
- inpatient and residential placements where clinical need determines this
- access to recovery groups

Pharmacies support North Yorkshire Horizons, and recovery groups are available across North Yorkshire. The service also facilitates access to independent mutual aid groups and also to inpatient and residential placements where clinical need determines this as the appropriate treatment intervention.

The ambition is for North Yorkshire Horizons to support as many people to recover from substance misuse as possible, including abstinence.

Over 3,000 service users engaged with the service during the last financial year. The Single Point of Contact dealt with over 22,000 enquiries, and 1,000 recovery groups were held.

The national measure of success in terms of promoting recovery from substance misuse is 'proportion successfully completing treatment and not re-presenting within defined period'. The table below shows that numbers and proportions completing treatment and not re-presenting have improved since the introduction of North Yorkshire Horizons, and direction of travel continues to improve.

Source: Public Health England Diagnostic Outcomes Monitoring Executive Summary Report

	2 yrs pre NYH (1/10/12 – 30/9/13) Q3 1415*	1 yr pre NYH (1/10/13 – 30/9/14) Q4 1516*	First year (1/10/14 – 30/9/15) Q4 1617*	Latest (1/10/15 – 30/9/16) Q4 1617*	Latest Q performance: top quartile range for peer group/ national av.
Alcohol	Not reported	Not reported	26.1% (235/899)	34.2% (361/1057)	38.3%

Case Study: Alcohol-Related Deaths

A drug and alcohol-related deaths confidential enquiry process was introduced in 2011, coordinated by the Public Health Team. The enquiry process reviews the death of all deceased individuals known to the North Yorkshire Horizons service, who misused drugs or alcohol.

The enquiry process reviews deaths of all deceased individuals known to misuse drugs, and deaths of deceased individuals known to misuse alcohol and known to the North Yorkshire Horizons service.

The number of reported drug and alcohol-related deaths is increasing year on year. The number of deaths reported in 2016 represents the highest number reported since the introduction of the enquiry process.

Reported alcohol-related deaths outnumber drug-related deaths. There was a notable increase in alcohol-related deaths reported in the Harrogate (and Rural) District in 2016, this is being reviewed by the drug and alcohol related deaths board.

PRIORITY 3 Reduce alcohol-related crime and disorder

Case Study: 95 Alive Partnership

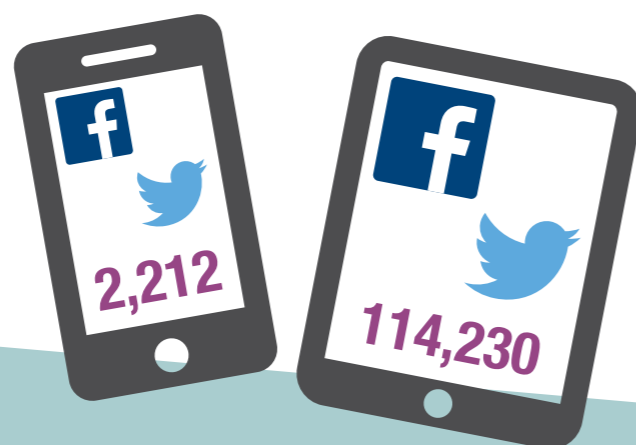
Public Health has invested into the 95 Alive Partnership. The impact of alcohol related issues on the roads is one of the key areas being addressed.

The NYCC Road Safety and Active Travel Team delivered two major drink-drug driving media and engagement programmes during June and December 2016, coordinated with the police enforcement operations. Each programme delivered a media campaign which included local engagement events held at market towns, major employers and military bases.

The events used a driving simulator that was programmed to simulate the effects of different levels of alcohol on the candidates driving. This is an impactful method of showing how alcohol affects judgment both for the driver and those watching. A sustained output of related social media and Facebook posts and tweets reached an average audience per tweet of 2,212 and an overall reach of over 114,230 per campaign.

During the Christmas Drink and Drug Campaign the total number of arrests between 1 December 2016 and 1 January 2017 was 137; an increase of 13 arrests (9%) on the same period in 2015. The highest breath test reading was 118ug/100ml of breath. The maximum alcohol limit for drivers allowed by law in England and Wales is 35ug/100ml. 1,300 breath tests were undertaken during the campaign.

There has been an increase in the number of arrests for drug driving this year; this is mainly due to the introduction of the new Drugwipe Test and Section 5A drug limit offence last year. There have been a total of 37 arrests as a direct result of positive saliva based roadside drug screening tests. These results reflect the determination of North Yorkshire Police to take drink and drug drivers off the road and are a credit to all who took part in the operation.



Facebook posts and tweets reached an average audience per tweet of 2,212 and an overall reach of over 114,230 per campaign.

Case study: One year North Yorkshire Family Drug and Alcohol Court (FDAC) pilot.

Public Health, Children and Families Services, Legal Services and North Yorkshire Horizons worked together to develop a service offer which was launched in July 2016 following approval by the Family Court.

The North Yorkshire FDAC is a multi-disciplinary joint working approach to implementation of alternative children's care proceedings. It takes place within the family court, supported by the Judge, Social Workers and North Yorkshire Horizons.

The FDAC is designed to support specific families. The Local Authority will be making an application to the court to protect the child(ren) as a result of parental dependence on drugs and/or alcohol, and parents/families must be capable of achieving the required changes within the court timescales.

What next

PRIORITY 1 Establish responsible and sensible drinking as the norm

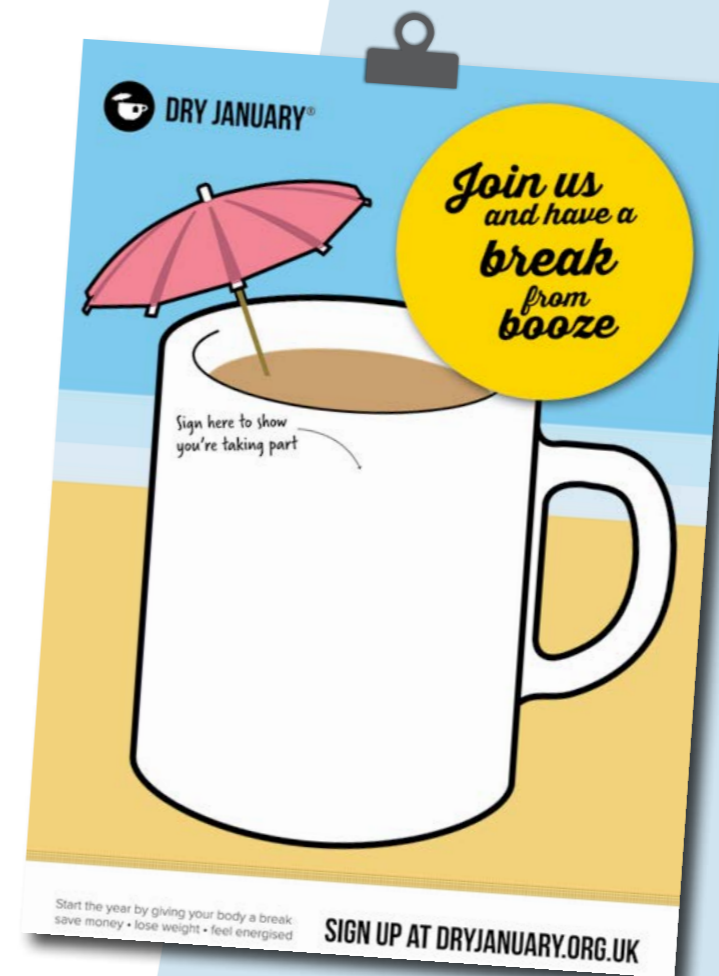
- Develop a social marketing campaign targeting risk groups.
- Support National Campaigns 'Dry January'.
- Continue to invest in Trading Standards.
- To look at opportunities for Public Health to influence local licensing decisions using new data from PHE.

PRIORITY 2 Identify and support those who need help into treatment through recovery

- Update NYCC Substance Misuse Policy.
- Increase the provision of Alcohol IBA in pharmacy and GP settings.
- Look at opportunities to increase the provision of Alcohol IBA in other settings.
- Look at opportunities to utilise online training options.
- Look at opportunities to further influence the work of Sustainability and Transformation Partnerships (STPs).
- Development of a North Yorkshire Drug and Alcohol-Related Deaths Confidential Enquiry Process were agreed and will be rolled out throughout 2017.
- Reduce alcohol-related crime and disorder.

PRIORITY 3 Reduce alcohol-related crime and disorder

- Work with Scarborough Borough Council to refresh the Night Time Economy Plan (NTE).
- Work with district councils to identify priorities in relation to alcohol-related disorder.
- A further drug driving publicity and engagement campaign will be delivered in the summer and winter of 2017 linking with the national Think! campaign, police enforcement operations and roadside drug testing on the first anniversary of the revised drug driving legislation.



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North Yorkshire County Council

Young People Overview and Scrutiny Committee

8 September 2017

Work Programme

1.0 Purpose of Report

- 1.1 This report asks the Committee to confirm, amend or add to the list of matters shown on the work programme schedule (attached at Appendix 1).

2.0 Work Programme Schedule

- 2.1 The Work Programme Schedule is attached at Appendix A

3.0 Group Spokespersons' Discussion

- 3.1 Your chairman and group spokespersons have briefly discussed the make-up of the work programme.
- 3.2 Last year, the committee overhauled its work programme, moving away from agendas that seemed, at times, a mini re-run of Executive member business. The aim was to be more outward looking, more thematic with a stronger emphasis on evaluating outcomes.
- 3.3 Whilst wanting to devote more attention to "assurance" work, lead members have stressed that it is the impact on outcomes and performance which is of most interest, rather than (just) directorate compliance.
- 3.4 At their next mid cycle briefing, the Group Spokespersons will look at the commissioned service Yorsexualhealth and how we support schools on the PHSE agenda, especially covering the statutory Sex and Relationships Education being introduced in September 2019?

4.0 Recommendation

- 4.1 The Committee is asked to confirm, comment or add to the areas of work listed in the Work Programme schedule.

DANIEL HARRY
 SCRUTINY TEAM LEADER
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 Northallerton

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 31 August 2017
 Background Documents Nil

YOUNG PEOPLES OVERVIEW AND SCRUTINY COMMITTEE

Scope

The Council's corporate organisation and structure, resource allocation, asset management, procurement policy, people strategy, equality & diversity, performance management, communication and access to services.

Partnership working, community development, community engagement, community strategies and community safety. This Committee shall be the Crime & Disorder Committee for the purposes of Part 3 of the Police and Justice Act 2006.

Meeting Details

	Friday, 8 September 2017 at 10.30am
	Friday 8 December 2017 at 10.30am
	Friday 9 March 2018 at 10.30am
Mid Cycle Briefing	Friday 20 October 2017 at 10.30am TO BE REARRANGED
	Friday 19 January 2018 at 10.30am

Programme

Friday 8 September 2017			
SUBJECT	AIMS/PURPOSE	COMMENTS	LEAD
Safeguarding	Chairman of Childrens Safeguarding Board presents Annual report. Dialogue about commitment of partners to Safeguarding agenda.	Part of a wider consideration of safeguarding.	Nick Frost
Alcohol Strategy Update	An update on s the three priority areas underpinning the alcohol strategy	Report to include the main developments against these outcome areas, and the impact of increased investment in the alcohol strategy including new investment in Identification and	Claire Robinson

		Brief Advice (IBA) to assess changes in people's behaviours and contribute to reducing alcohol-related harms.	
Friday 8 December 2017			
Roles and Responsibilities of Parent Governors	The changing role of governors and their responsibilities for performance.	What is the picture regarding effective governance and the extent to which schools are transparent and open about their decision making?	
Place planning. Shaping future education provision	Our projections about need/demand and how the LEA shapes/influences provision. Working with the schools commissioner	Possibly linked to admissions analysis and understanding of exclusions	
School Admissions - status	How work under diversified schools governance. Our admission procedures now and how we expect them, and schools and MAT's attitudes to them, to change. How place allocations are made;	Focus on an account of the customer experience	Paul Brennan William Burchill
Friday 9 March 2018			
Supporting Underperforming Schools - especially those in Special Measures	How does the authority address its statutory requirements such as: requiring schools to "enter into arrangements", specified support; appoint additional governors; suspend delegated budget.		Paul Brennan
Traded Services	The status, future and effect on traded services of recent and planned changes in educational provision.	Possibly looking at the range of services being provided, whether "traded" or otherwise, and how the pattern of services are likely to change in the future	
Hospital Admissions	Especially mental health services support for young people, managing cases in the community. The contribution of inappropriate	Possibly then followed up by a series of discussions with key health personnel on causes of	Emma Thomas Julie Firth

	placements and/or insufficient community resources.	admission, substance abuse, self-harm, eating disorders etc.	
Early Intervention in Schools on Smoking, Drugs, Alcohol	Preventing drug, alcohol and tobacco use in young people and interventions for those already experiencing harm.	Possible focus on commissioning - is it integrated across prevention and specialist interventions and the wider children's agenda	Katie Needham

Mid Cycle Briefing Items

Date	Probable Item
Friday 20 October 2017	Short Breaks Implementation of changes - 1 year review Early Intervention in Schools on Smoking, Drugs, Alcohol
Friday 19 January 2018	